Why do we need assessments of 21st century skills?

Student assessment, whether by standardized tests or classroom-based measures, is a cornerstone of effective teaching and learning. Taken as a whole, good assessments can not only provide a reliable and valid measure of a student’s learning and understanding, but also help guide both teachers and students on a day-to-day basis.

Over the past two decades, assessment has played a central role in education policy in the United States, as it has in other countries for many decades. Large-scale, summative assessments, for example, are viewed as powerful levers for influencing what happens in schools and classrooms, and as such, assessment studies are routinely carried out to gauge the strengths and weaknesses of students. Furthermore, with the passage of the No Child Left Behind Act of 2001, testing has become not only more routine but also increasingly influential and focused on core content domains. Results from large-scale summative assessments, along with other measures of achievement, are regularly used to determine whether students can advance to the next grade, and to judge the quality of schools and the educators who work in them.

In recent years, educators, business leaders, and policymakers in the U.S. have questioned whether the current design of assessment systems focuses too much on measuring students’ ability to recall discrete facts using multiple choice tests at the cost of not adequately measuring a student’s ability to engage in and complete complex thinking and problem-solving tasks. Outside observers of the U.S. school system have been quick to note potential shortcomings, claiming that narrowly focused high-stakes assessment systems produce at best only illusory student gains (Ridgeway, McCusker and Pead 2004). The end result is a widening gap between the knowledge and skills students are acquiring in schools and the knowledge and skills needed to succeed in the increasingly global, technology-infused 21st century workplace. While the current assessment landscape is replete with assessments that measure knowledge of core content areas such as language arts, mathematics, science and social studies, there is a comparative lack of assessments and analyses focused on 21st century skills. Current tests fall short in several key ways:

- The tests are not designed to gauge how well students apply what they know to new situations or evaluate how students might use technologies to solve problems or communicate ideas.
• While teachers and schools are being asked to modify their practice based on standardized test data, the tests are not designed to help teachers make decisions about how to target their daily instruction.

• Current testing systems are rarely designed to measure a school or district’s contribution to learning from a student’s first day until his or her last day.

Meeting the demands of today’s world requires a shift in assessment strategies to measure the skills now prized in a complex global environment. The Partnership for 21st Century Skills believes that such a shift is vital to the widespread adoption of 21st century skills in our schools. We must move from primarily measuring discrete knowledge to measuring students’ ability to think critically, examine problems, gather information, and make informed, reasoned decisions while using technology. In addition to posing real world challenges, such assessments should accept a range of solutions to a task. For example, one possible assessment of 21st century skills would focus more on a student’s operational skills, such as her expertise in using multiple sources appropriately and efficiently, rather than on whether or not a correct response was submitted.

With spending on assessment development in the U.S. alone is expected to grow into the billions of dollars this decade, it is vital that our investment focuses not merely on fulfilling federal requirements, but on preparing today’s children to face the challenges of tomorrow’s complex communities and workplaces.

How are summative and formative assessments different from one another — and can they both support 21st century skills?

Assessments of 21st century skills, like assessments in general, fall under two broad categories: summative and formative. All educators should be familiar with summative tests, one common example being the National Assessment of Educational Progress (NAEP) tests for reading, mathematics, science, writing, U.S. history, civics, geography, and the arts. There also are summative classroom assessments that, compared to the NAEP assessments, are administered more narrowly and more frequently. Ideally, summative assessments of 21st century skills should be given at the end of an instructional unit and provide accountability as well as a measure of how schools, districts, and states are progressing in terms of achieving 21st century skill competency in their students.

Formative assessment, by contrast, is a process that occurs during instruction using activities that range from a performance task, to a thoughtful and thorough (though not necessarily long) conversation between teacher and student. The Partnership for 21st Century Skills believes formative assessments, along with summative assessments, should be part of any school or districts’ overall assessment strategy because they are integrally tied to teaching and learning. Consider the benefits of formative assessments:

• Instead of merely checking students’ achievement, effective formative assessments can actually enhance it. During the formative assessment, the
focus is on making a student’s thought processes visible, so that a teacher can adapt teaching strategies to better meet students’ needs. Black and Wiliam (1998) explain it in this way: “[An] assessment becomes formative assessment when the evidence is actually used to adapt teaching to meet student needs.”

- Good formative tests clearly define the learning goals of an instructional unit, and invite students to model their behaviors to fit those criteria and to become more informed about themselves.
- As students become more aware of what and how they are learning, they become more motivated. Hence educators need to build assessments for learning, rather than assessments of learning. (Stiggins and Chappuis, 2006; Quellmalz and Kozma, 2003).

Education experts recommend a balanced approach to using formative and summative assessments and advocate that both types are important in order to optimize teaching and learning. Assessment must be seen both as an instructional tool for use while learning is occurring (formative), and as an accountability tool to determine if learning has occurred (summative). Both functions are important and should be used in concert in the classroom. An example of this concept in practice is the Wisconsin Department of Public Instruction’s Balanced Assessment System, which comprises a continuum of assessments that includes formative, interim, and large-scale testing varieties. Formative tests are used within and between lessons to help educators determine next steps in a lesson; interim benchmark assessments are given within and between instructional units to identify strengths and gaps in instruction and curriculum; and large-scale assessments are administered annually or bi-annually to measure school, district, and/or state progress.

What are the characteristics of an effective summative assessment of 21st century skills?

The primary goal of summative assessments is to determine whether the learning that was intended actually occurred. Thus, a successful summative measure of 21st century skills will produce data that is useful, valid, reliable, and fair so that it can be used to inform curricular or policy decisions. Below is a list of several key characteristics of effective summative assessments of 21st century skills.

<table>
<thead>
<tr>
<th>Effective summative assessments of 21st century skills should:</th>
<th>Example*</th>
</tr>
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* All examples in this document are just that: individual illustrations of a particular idea or concept. The Route 21 database contains many more examples.
<table>
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<tr>
<th>Focus on 21st century skills and content (as defined by the P21 Framework)</th>
<th>21st century subject matter includes, in addition to the standard core subjects, important areas of study such as global awareness, civic literacy, etc., and skills, such as ICT literacy, critical thinking, problem-solving, and life skills.</th>
<th>The K to the 8th Power Technology Literacy Assessment was developed to assist teachers and administrators in determining 6th, 7th, and 8th graders' level of technology literacy. The four-part, multiple-choice test is aligned with NETS standards and proficiency indicators.</th>
</tr>
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<tr>
<td>Provide useful information about student achievement by measuring the comprehension, absorption and application of higher-order concepts.</td>
<td>The assessment must be tied to previously established learning goals for the teaching unit. Assessing unimportant or trivial concepts is not an effective way to assess student achievement.</td>
<td>The Cisco Networking Academy Program assessment and curricular teams work together to ensure that what is included in each assessment covers important parts of the curriculum and what the instructors teach is appropriately tested.</td>
</tr>
<tr>
<td>Be valid.</td>
<td>The assessment should measure what it is supposed to measure. Keeping questions short, to the point, and free of ambiguity is one way to assure this.</td>
<td>The Intermediate-Level Geography Test created by the National Council for Geography Education was revised and reassessed in 2000 to ensure content validity and reliability.</td>
</tr>
<tr>
<td>Be reliable.</td>
<td>The assessment should provide student scores that are not affected by arbitrary factors. For example, the number of items and answer options on a test should be high enough so that it is unlikely that a student can get a high score by simply guessing randomly.</td>
<td>The Civic Outcomes for Elementary School Students assessment is based on a set of valid and reliable measures of civic knowledge, skills, attitudes, and behaviors.</td>
</tr>
<tr>
<td>Be fair.</td>
<td>The assessment must give the same chance of success to all students. Take-home tests that require access to the Internet may unfairly favor students from higher-income families, for</td>
<td>The UK’s Key Stage 3 ICT Literacy Assessment uses generic software programs developed by the QCA to provide the</td>
</tr>
</tbody>
</table>
example. same capabilities as familiar productivity software on the level playing field of a non-brand-specific platform.

Be administered widely. This is important so that schools, districts, states, as well as countries can be informed as to whether learning has taken place. It also allows educators to make comparisons within and between successively larger populations of students (class, school, district, state, country).

The Program for International Student Assessment (PISA) is an internationally standardized assessment that is typically administered to 4,500-10,000 students in each country. Sixty-two countries have signed up to participate in the 4th assessment in 2009.

What are characteristics of effective formative assessments of 21st century skills?

The primary goal of formative 21st century tests is to make student learning and understanding readily apparent, so that a teacher can adapt teaching strategies to better meet students’ needs. Thus, successful formative assessments help educators determine their students’ current knowledge, understandings, misconceptions, and thinking processes. Below is a list of several key characteristics of effective formative assessments of 21st century skills.

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<td>21st century subject matter includes, in addition to the standard core subjects, important areas of study such as global awareness, civic literacy, etc., and skills, such as ICT literacy, critical thinking, problem-solving, and life skills. The Intel Education Assessing Projects tool is a database of assessments of hard-to-measure 21st century skills like critical thinking and creativity.</td>
</tr>
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<th><strong>Make thinking visible by revealing the kinds of conceptual strategies a student uses to solve a problem.</strong></th>
<th>Complicated, multi-dimensional, real-world solutions rarely require mastery of a single, isolated skill or understanding of a single subject matter. Thus, a 21st century assessment must be able to measure or observe a student’s mastery along several different axes. In addition, assessing student work using established rubrics and checklists is important. Not all assessments need to be formal and published.</th>
<th>mClass: Math diagnostic software provides insight into students’ mathematical thinking.</th>
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<td><strong>Be structured so that educators can identify the background knowledge a student used to solve each problem in real-time.</strong></td>
<td>This will help measure and clarify students’ knowledge-base and procedural proficiencies.</td>
<td>IMMEX is a problem-solving assessment software in which students are presented with a problem, and can access a palette of menu options to extract information to solve the problem. The program keeps a record of the choices each student makes.</td>
</tr>
<tr>
<td><strong>Be largely performance-based and authentic, calling upon students to use 21st century skills.</strong></td>
<td>Students need to hone the ability to apply content knowledge to critical thinking, problem solving, and analysis tasks throughout their education, as well as understand that successful learning is as much about the process as it is about facts and figures. In addition, tasks should mirror real-world situations as much as possible, so that students gain valuable training that will prepare them for success in their future endeavors. Authentic assessments use data and performance criteria that are related to the students’ projects.</td>
<td>TerraNova Performance Assessments offer extended, open-ended tasks that measure knowledge and critical process skills in Reading, Language Arts, Writing and Mathematics. They present realistic scenarios and offer students an opportunity to demonstrate knowledge in unique ways.</td>
</tr>
<tr>
<td><strong>Generate data that can be used to directly inform instructional</strong></td>
<td>Evidence from formative assessment must be used, not just collected. Teachers need to be able to</td>
<td>Princeton Review’s formative assessments are</td>
</tr>
<tr>
<td><strong>practices.</strong></td>
<td>understand what the assessment can reveal about the student’s thinking in order to adapt their teaching to meet students’ needs. By discovering the background knowledge, integration, or conceptual strategies that students may not have mastered, a teacher can identify the skills that need further work to adjust his or her teaching.</td>
<td>designed to be administered frequently and results are reported in a timely fashion and include an actionable analysis to help teachers interpret results.</td>
</tr>
<tr>
<td><strong>Aim to build capacity — both teachers’ and students’</strong></td>
<td>Both teachers and students should learn from formative assessments. Before a lesson is concluded, these assessments can show where further teaching and learning is needed, so teachers can discover ways to help students integrate 21st century skills and knowledge into their learning, thereby building pedagogical methods and student ability.</td>
<td>DIAGNOSER is an interactive web-based program that provides feedback to students as they work through their assignment. Teachers can view reports that detail facets of their students' thinking about the assigned topic and can use this information to target specific problem ideas.</td>
</tr>
<tr>
<td><strong>Be part of a comprehensive assessment continuum.</strong></td>
<td>21st century skills assessment must be ongoing. Students must visualize their thought process and how it aligns with a strategy to solve or complete a problem. Since students’ thought constructs are continually changing, formative assessment should be regularly given so students can see improvements in their skills and strategies, as well as knowledge transfer to parallel or related problems.</td>
<td>BioLogica activities monitor students' performance and collect their investigations into electronic portfolios for later evaluation and assessment. They enable students to progress at their own pace, and help the teacher to identify &quot;teachable moments.&quot;</td>
</tr>
<tr>
<td><strong>Reflect an understanding of learning as multidimensional, integrated, and revealed in performance over time.</strong></td>
<td>Formative assessments should relay to the student that high-quality education involves a process of knowledge integration, processing, and performance. Students can then focus on learning and integrating 21st century skills to allow them to conceptualize and think about problems, rather than divert focus</td>
<td>The Full Option Science System requires that students produce a body of work related to their science investigations. Progress is assessed using teacher</td>
</tr>
</tbody>
</table>
How can states create and implement assessments to promote 21st century skills in their classrooms?

Implementing an assessment of 21st century skills strategy is a challenging process that will require effort from educators at all levels of a state. Both summative and formative assessments need to be aimed at core subject knowledge, as well as learning and thinking skills, 21st century content, ICT literacy, and life skills. This will require a large commitment from your state as well as the recognition that the implementation process will be a gradual one and will require multiple cycles of creation, implementation, and evaluation strategies. With that in mind, it is important to start with the following actions:

1) **Create necessary standards.** Guidelines and standards need to be drawn by the state for teachers and educators to begin the process of creating summative and formative assessments. Assessments should be made to match the units and lessons outlined in the states’ reformed standards. The standards could provide examples of assessments as well as indicate how and when to use them. For further assistance with this, see the Standards section on the Route 21 website.

2) **Develop, implement, evaluate and improve assessments.** A plan must be created to implement the created assessments into districts, schools, and classrooms and to evaluate their effectiveness in adjusting teacher strategies to target students’ 21st century skills. In addition, the assessments must be evaluated, in terms of their adherence to state standards, their usefulness in improving teaching and learning, and their effective use in the classroom. Any or all of these aspects will probably require constant adjustment and improvement across several years before truly effective strategies for assessment can be realized. Structured research, consultations with assessment experts, and regular multi-level, multidisciplinary discussions amongst stakeholders will provide a strong preliminary step towards bringing 21st century skills into the education system.

3) **Align formative and summative assessments to curriculum and instruction.** In many ways, assessment drives what is taught, as schools focus resources and time on the content and skills that are tested. Helping teachers understand how to integrate 21st century skills within their classroom practice and how to adjust teaching strategies accordingly is a vital step to reforming statewide assessment strategies.
4) **Develop a professional development strategy.** A professional development initiative that will help teachers incorporate skills necessary for using assessments of 21st century skills, especially of the formative variety, is another important step in the process. Utilizing this assessment strategy will likely require the development of several new skills, including assessment creation, implementation, analysis, and teaching strategy adjustment. For further assistance with this, see the Professional Development section on the Route 21 website.

**Where can I learn more about assessments that support 21st century skills?**


Association for Achievement and Improvement through Assessment. (2002). *Self Assessment*. Birmingham, England: Author


Practical Assessment Research and Evaluation: A peer-reviewed journal that addresses issues of assessment.
http://pareonline.net/

**Audio/Visual Resources**

Edutopia Radio Show Archive: August 12, 2004, Authentic Assessment, Grant Wiggins

Dr. Grant Wiggins, an expert in the hot topic of Assessment, will talk about changing the way we measure student progress and authentic assessment.